

DAVID Y. IGE GOVERNOR

July 9, 2019

GOV. MSG. NO. 13 72

The Honorable Ronald D. Kouchi,
President
and Members of the Senate
Thirtieth State Legislature
State Capitol, Room 409
Honolulu, Hawai'i 96813

The Honorable Scott K. Saiki, Speaker and Members of the House of Representatives Thirtieth State Legislature State Capitol, Room 431 Honolulu, Hawai'i 96813

Dear President Kouchi, Speaker Saiki, and Members of the Legislature:

This is to inform you that on July 9, 2019, the following bill was signed into law:

SB1303 SD2 HD2 CD1

RELATING TO PUBLIC LANDS. ACT 272 (19)

Sincerely,

DAVID Y. IGE

Governor, State of Hawai'i

THE SENATE
THIRTIETH LEGISLATURE, 2019
STATE OF HAWAII

ACT 272 S.B. NO. 5.D. 2 H.D. 2 C.D. 1

## A BILL FOR AN ACT

RELATING TO PUBLIC LANDS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	PART I
2	SECTION 1. The legislature finds that Act 155, Session
3	Laws of Hawaii 2013 (Act 155), was approved by the governor on
4	June 21, 2013. The purpose of Act 155 was to optimize the use
5	of public school lands to generate opportunities to improve
6	public school facilities and infrastructure to meet the
7.	challenges of the twenty-first century and to improve the
8	overall quality of education in Hawaii. In particular, Act 155
9	established a pilot program to generate revenue from uses of
10	public school lands for public purposes, such as workforce
1	housing, to build and retrofit twenty-first century schools and
12	create more school-centered communities. The pilot program laid
13	important groundwork for a statewide approach and plan to
4	optimize the use of public school lands and modernize public
15	school facilities.
16	Pursuant to subsequent discussions with government agencies
17	and private developers, the legislature finds that the existing
18	fifty-five-year lease term allowed in Act 155 would be
	2019-3129 SB1303 CD1 SMA-1.doc

- 1 problematic in financing redevelopment projects. Also, the
- 2 department of education has been working closely with the Hawaii
- 3 housing finance and development corporation for assistance in
- 4 the implementation of redevelopment projects on department of
- 5 education-controlled lands. The Hawaii housing finance and
- 6 development corporation is pursuing ninety-nine-year leasehold
- 7 condominiums for some of their housing projects on state-owned
- 8 lands. Extending the lease terms for redevelopment under Act
- 9 155 would allow prospective developers flexibility in securing
- 10 financing, as well as ensure a better long-term return to the
- 11 State for the use of its lands.
- 12 The purpose of this part is to allow the department of
- 13 education to lease public school lands for a term of not more
- 14 than ninety-nine years per lease to provide prospective
- 15 developers flexibility in securing financing.
- 16 SECTION 2. Section 302A-1151.1, Hawaii Revised Statutes,
- 17 is amended by amending subsection (b) to read as follows:
- 18 "(b) Notwithstanding sections 171-13 and 302A-1151, or any
- 19 other law to the contrary, the department may lease public
- 20 school land on terms it deems appropriate, including a leaseback

1	Or arr Or	a polition of the improvements competated, provided
2	that:	
3	(1)	The board may identify and select up to five public
4		school land sites as candidates for participation in
5		the pilot program; provided that:
6		(A) During the identification and selection process,
7		the board shall be subject to chapter 92, shall
8		hold at least one public meeting in each affected
9		community, and shall foster school and community
10		participation; and
11		(B) If the site is on land owned by the county, the
12		department shall consult with the county;
13	(2)	The department may lease public school land for no
14		more than three public school land sites identified
15		and selected by the board pursuant to paragraph (1)
16		under leases for a term of not more than [fifty five
17		years per lease, unless extended pursuant to section
18		171 36, ninety-nine years per lease, to lessees who
19		shall be required to modify, construct, or utilize

facilities to benefit public educational purposes, in

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1		acco	rdance with specific request for proposal or					
2	•	requ	est for information guidelines;					
3	(3)	Each	Each lease shall stipulate that the lessee may retain					
4		any	revenue generated from the facilities; provided					
5	·	that	:					
6		(A)	The lessee shall be obligated to maintain and					
7			operate the facilities to benefit public					
8			educational purposes for the length of the lease;					
9		(B)	The lessee shall be obligated to pay to the					
10			county all applicable property tax on the value					
11			of any improvements;					
12		(C)	A leasehold premium may be charged to the lessee					
13			for the right to use the public school land based					
14			on a competitive process that complies with					
15			applicable sections of chapter 103D;					
16		(D)	Upon the expiration of the lease, the facilities					
17			shall revert to the department; and					
18		(E)	All revenues and proceeds derived by the State					
19			under this section shall be deposited in the					
20			school facilities subaccount pursuant to section					
21			302A-1151.2; and					

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1	(4)	Notwithstanding any law to the contrary, the
2		department may enter into leaseback agreements that
3		allow the department to lease or sublease the property
4		to a third party. The department may lease back the
5		property from the third-party lessee or sublessee for
6		a contractual period of time, after which the
7		department shall own any improvements."
8		PART II
9	SECT	ION 3. The legislature finds that Act 206, Session
10	Laws of H	awaii 2017 (Act 206), became law on July 12, 2017. The

SECTION 3. The legislature finds that Act 206, Session

Laws of Hawaii 2017 (Act 206), became law on July 12, 2017. The

purpose of Act 206, in part, was to transfer public lands under

existing department of education facilities from the city and

county of Honolulu to the State, with the department of land and

natural resources designated as the agency to accept the

properties.

The legislature further finds that, rather than have the lands transferred from the city and county of Honolulu to the department of land and natural resources and then to the department of education, Act 206 should be amended to allow the city and county of Honolulu to transfer the lands directly to

# S.B. NO. 5.D. 2

- 1 the department of education in a manner similar to that in Act
- 2 210, Session Laws of Hawaii 2018.
- 3 The purpose of this part is to amend Act 206, Session Laws
- 4 of Hawaii 2017, to allow the city and county of Honolulu to
- 5 transfer lands under existing department of education facilities
- 6 directly to the department of education, rather than to the
- 7 department of land and natural resources.
- 8 SECTION 4. Act 206, Session Laws of Hawaii 2017, section
- 9 2, is amended by amending subsections (a), (b), and (c) to read
- 10 as follows:
- "(a) Notwithstanding any other law to the contrary, the
- 12 fee simple interest to the following parcels of land with the
- 13 existing improvements thereon (hereinafter "the properties")
- 14 (but not including submerged land, accreted land, or any land
- 15 makai of the shoreline), shall be conveyed by the city and
- 16 county of Honolulu to the department of [land and natural
- 17 resources] education as grantee, as is, where is:
- 18 (1) TMK 1-4-5-34-14 (Castle High);
- 19 (2) TMKs 1-5-6-6-9, 1-5-6-6-10, and 1-5-6-6-25 (Kahuku
- 20 High and Elementary);
- 21 (3) TMK 1-4-4-34-24 (Kalaheo High);

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              TMK 1-9-1-1-2 (portion) (Campbell High);
         (4)
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         (5)
              TMK 1-8-5-15-1 (Waianae High);
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              TMK 1-9-4-8-20 (Waipahu High);
         (6)
              TMK 1-9-8-31-17 (Aiea High);
 4
         (7)
 5
         (8)
              TMK 1-7-4-18-1 (Leilehua High);
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         (9)
              TMK 1-9-9-2-23 (Radford High);
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        (10)
              TMK 1-6-7-2-10 (Waialua High and Intermediate);
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              TMKs 1-6-003-048, 1-6-021-005 (Farrington High);
        (11)
9
        (12)
              TMK 2-7-024-001 (Kaimuki High);
              TMK 3-9-005-027 (Kaiser High); and
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        (13)
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              TMK 3-5-020-004 (Kalani High).
        (14)
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         (b)
              The city and county of Honolulu shall prepare,
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    execute, and record, in the land court or bureau of conveyances,
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    as appropriate, a quitclaim deed to convey each above-listed
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    parcel with all existing improvements, subject to the property
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    boundaries determined pursuant to subsection (d), to the
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    department of [land and natural resources,] education, as
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    grantee. As these are conveyances in which the city and county
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    of Honolulu and the State and its agencies are the only parties,
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    the tax imposed by section 247-1, Hawaii Revised Statutes, shall
    not apply to them. Effective on the date of transfer pursuant
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- 1 to subsection (e), every reference to the present titleholder or
- 2 the head of the department or agency in each instrument, if the
- 3 titleholder is a department or an agency, shall be construed as
- 4 a reference to the department of [land and natural resources.]
- 5 education.
- 6 (c) The department of [land and natural resources]
- 7 education shall accept the properties in their existing
- 8 condition. All claims and liabilities against the city and
- 9 county of Honolulu, if any, which the department of [land and
- 10 natural resources] education has, may have had, or may have in
- 11 the future, regarding any injury, loss, cost, damage, or
- 12 liability, including reasonable attorney's fees, concerning the
- 13 physical, environmental, soil, economic, and legal conditions of
- 14 the conveyed properties, are released, waived, and
- 15 extinguished."
- 16 PART III
- 17 SECTION 5. Section 171-2, Hawaii Revised Statutes, is
- 18 amended to read as follows:
- 19 "§171-2 Definition of public lands. "Public lands" means
- 20 all lands or interest therein in the State classed as government
- 21 or crown lands previous to August 15, 1895, or acquired or

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2	purchase,	exchange, escheat, or the exercise of the right of
3	eminent d	omain, or in any other manner; including lands accreted
4	after May	20, 2003, and not otherwise awarded, submerged lands,
5	and lands	beneath tidal waters that are suitable for
6	reclamati	on, together with reclaimed lands that have been given
7	the statu	s of public lands under this chapter, except:
8	(1)	Lands designated in section 203 of the Hawaiian Homes
9		Commission Act, 1920, as amended;
10	(2)	Lands set aside pursuant to law for the use of the
11		United States;
12	(3)	Lands being used for roads and streets;
13	(4)	Lands to which the United States relinquished the
14		absolute fee and ownership under section 91 of the
15		Hawaiian Organic Act prior to the admission of Hawaii
16		as a state of the United States unless subsequently
17		placed under the control of the board of land and
18	3	natural resources and given the status of public lands

in accordance with the state constitution, the

Hawaiian Homes Commission Act, 1920, as amended, or

reserved by the government upon or subsequent to that date by

other laws;

1	(5)	Lands to which the University of Hawaii holds title;
2	(6)	Lands to which the Hawaii housing finance and
3		development corporation in its corporate capacity
4		holds title;
5	(7)	Lands to which the Hawaii community development
6		authority in its corporate capacity holds title;
7	(8)	Lands set aside by the governor to the Hawaii public
8		housing authority or lands to which the Hawaii public
9		housing authority in its corporate capacity holds
10		<pre>title;</pre>
11	[ <del>-(8)-</del> ]	(9) Lands to which the department of agriculture
12		holds title by way of foreclosure, voluntary
13		surrender, or otherwise, to recover moneys loaned or
14		to recover debts otherwise owed the department under
15		chapter 167;
16	[ <del>(9)</del> ]	(10) Lands that are set aside by the governor to the
17		Aloha Tower development corporation; lands leased to
18		the Aloha Tower development corporation by any
19		department or agency of the State; or lands to which
20		the Aloha Tower development corporation holds title in
21		its corporate capacity;

1	[ <del>(10)</del> ]	(11) Lands that are set aside by the governor to the
2		agribusiness development corporation; lands leased to
3		the agribusiness development corporation by any
4		department or agency of the State; or lands to which
5		the agribusiness development corporation in its
6		corporate capacity holds title;
7	[ <del>(11)</del> ]	(12) Lands to which the Hawaii technology development
8		corporation in its corporate capacity holds title; and
9	[ <del>(12)</del> ]	(13) Lands to which the department of education holds
10		title;
11	provided t	that, except as otherwise limited under federal law and
12	except for	r state land used as an airport as defined in section
13	262-1, pul	olic lands shall include the air rights over any
14	portion of	f state land upon which a county mass transit project
15	is develop	ped after July 11, 2005."
16	SECT:	ION 6. Section 171-64.7, Hawaii Revised Statutes, is
17	amended by	y amending subsection (a) to read as follows:
18	"(a)	This section applies to all lands or interest therein
19	owned or	under the control of state departments and agencies
20	classed as	s government or crown lands previous to August 15,
21	1895, or a	acquired or reserved by the government upon or

1	subsequent	to	that	date	by	purchase,	exchange,	escheat,	or	tŀ	1e
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- 2 exercise of the right of eminent domain, or any other manner,
- 3 including accreted lands not otherwise awarded, submerged lands,
- 4 and lands beneath tidal waters that are suitable for
- 5 reclamation, together with reclaimed lands that have been given
- 6 the status of public lands under this chapter, including:
- 7 (1) Land set aside pursuant to law for the use of the United States;
- 9 (2) Land to which the United States relinquished the
  10 absolute fee and ownership under section 91 of the
  11 Organic Act prior to the admission of Hawaii as a
  12 state of the United States;
- 13 (3) Land to which the University of Hawaii holds title;
- 14 (4) Land to which the Hawaii housing finance and
  15 development corporation in its corporate capacity
  16 holds title;
- 17 (5) Land to which the department of agriculture holds
  18 title by way of foreclosure, voluntary surrender, or
  19 otherwise, to recover moneys loaned or to recover
  20 debts otherwise owed the department under chapter 167;

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1	(6)	Land that is set aside by the governor to the Aloha
2		Tower development corporation; or land to which the
3		Aloha Tower development corporation holds title in its
4		corporate capacity;
5	(7)	Land that is set aside by the governor to the
6		agribusiness development corporation; or land to which
7		the agribusiness development corporation in its
8		corporate capacity holds title;
9	(8)	Land to which the Hawaii technology development
10		corporation in its corporate capacity holds title;
11		[ <del>and</del> ]
12	(9)	Land to which the department of education holds
13		title[-]; and
14	(10)	Land to which the Hawaii public housing authority in
15		its corporate capacity holds title."
16		PART IV
17	SECT	ION 7. Statutory material to be repealed is bracketed
18	and stric	ken. New statutory material is underscored.
19	SECT	ION 8. This Act shall take effect on July 1, 2019.
		APPROVED this 9 day of JUL 2019

**GOVERNOR OF THE STATE OF HAWAII** 

#### THE SENATE OF THE STATE OF HAWAI'I

Date: April 30, 2019 Honolulu, Hawaii 96813

We hereby certify that the foregoing Bill this day passed Final Reading in the Senate of the Thirtieth Legislature of the State of Hawai'i, Regular Session of 2019.

President of the Senate

Clerk of the Senate

#### THE HOUSE OF REPRESENTATIVES OF THE STATE OF HAWAII

Date: April 30, 2019 Honolulu, Hawaii

We hereby certify that the above-referenced Bill on this day passed Final Reading in the House of Representatives of the Thirtieth Legislature of the State of Hawaii, Regular Session of 2019.

Our

Scott K. Saiki Speaker House of Representatives

Princh I letter

Brian L. Takeshita Chief Clerk

House of Representatives